### CITY OF SKYLINE SKYLINE, MINNESOTA

### AUDITED FINANCIAL STATEMENTS

FOR THE YEAR ENDED DECEMBER 31, 2017

### TABLE OF CONTENTS

	Page
ELECTED AND APPOINTED OFFICIALS	1
INDEPENDENT AUDITOR'S REPORT	2
BASIC FINANCIAL STATEMENTS	
Government-wide Financial Statements:	
Statement of Net Position	5
Statement of Activities	6
Fund Financial Statements:	
Governmental Funds	
Balance Sheet - Governmental Funds	7
Reconciliation of the Balance Sheet to the Statement of Net Position - Governmental Funds	8
Statement of Revenues, Expenditures, and Changes in Fund Balances - Governmental Funds	9
Reconciliation of Statement of Revenues, Expenditures, and Changes in Fund Balances of	
Governmental Funds to the Statement of Activities - Governmental Funds	10
Statement of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual:	
General Fund	11
Proprietary Funds	
Statement of Net Position	12
Statement of Revenues, Expenses and Changes in Net Position – Proprietary Funds	13
Statement of Cash Flows	14
Notes to the Financial Statements	15
SUPPLEMENTAL INFORMATION SECTION	
General Fund:	
Balance Sheet	30
Statement of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual	31
Proprietary Funds:	
Water Fund:	
Statement of Net Position	33
Statement of Revenues, Expenses and Changes in Net Position – Budget and Actual	34
Sewer Fund:	
Statement of Net Position	35
Statement of Revenues, Expenses and Changes in Net Position – Budget and Actual	36
Refuse Fund:	
Statement of Net Position	37
Statement of Revenues, Expense and Changes in Net Position – Budget and Actual	38
OTHER REQUIRED REPORTS:	
Report on Minnesota Legal Compliance	40
Management Letter	41

### CITY OF SKYLINE, MINNESOTA ELECTED AND APPOINTED OFFICIALS FOR THE YEAR ENDED DECEMBER 31, 2017

### **ELECTED**

Name	Title	Term Expires
Travis Javens	Mayor	December 31, 2018
Samantha Erickson	Council Member	December 31, 2020
Dean Rengstorf	Council Member	December 31, 2020
Mary Dowd (appointed)	Council Member	December 31, 2018
Wayne Bishop	Council Member	December 31, 2018
	<u>APPOINTED</u>	
Name	Title	
Cathy Dahl	Clerk	
Lon Whitehead	Treasurer	



### Burkhardt & Burkhardt, Ltd.

Certified Public Accountants *Website:* www.bnbcpas.com

Annandale Office: 35 Oak Ave. N, P.O. Box N Annandale, MN 55302 P: 320.274.1040 F: 320.274.2260

Mankato Office:

430 S. Broad St., Ste. 100 Mankato, MN 56001 P: 507.387.1338

F: 507.387.5199

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**Friendly...** Family owned and run since 1990

### INDEPENDENT AUDITOR'S REPORT

June 11, 2018

Honorable Mayor and Members of the City Council Skyline, Minnesota

### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, and each major fund of the City of Skyline, Minnesota, (the City) as of and for the year ended December 31, 2017, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, and each major fund of the City of Skyline, Minnesota, as of December 31, 2017 and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.



#### Other Matters

Management has omitted management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

The supplemental information as listed in the table of contents under supplemental section is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplemental information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### Prior Year Comparative Information

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We have previously audited the City's 2016 financial statements, and we expressed unmodified audit opinions on the respective financial statements of the governmental activities, the business-type activities and each major fund in our report dated June 9, 2017. In our opinion, the partial comparative information presented herein as of and for the year ended December 31, 2016 is consistent, in all material respects, with the audited financial statements from which it has been derived.

Burkhardt & Burkhardt, Ltd Certified Public Accountants

Mankato, Minnesota



### STATEMENT OF NET POSITION December 31, 2017

	Governmental Activities			siness-type Activities		Total	
ASSETS							
Cash and Cash Equivalents	\$	93,099	\$	186,752	\$	279,851	
Receivables:							
Accounts		0		11,235		11,235	
Property Taxes		889		0		889	
Special Assessments		0		1,764		1,764	
Due From Other Governments		0		3,301		3,301	
Prepaid Expenses		384		276		660	
Special Assessments		0		279,991		279,991	
Property and Equipment		406,577		2,100,870		2,507,447	
Accumulated Depreciation		(103,303)		(597,183)		(700,486)	
TOTAL ASSETS	\$	397,646	\$	1,987,006	\$	2,384,652	
LIABILITIES AND NET POSITION							
Liabilities:							
Accounts Payable	\$	1,957	\$	10,816	\$	12,773	
Interest Payable		0		645		645	
Current Portion of Bonds Payable		0		99,000		99,000	
Bonds Payable, Less Current Portion		0		250,231		250,231	
Total Liabilities	_	1,957	_	360,692	_	362,649	
Net Position:							
Net Investment in Capital Assets		303,275		1,154,456		1,457,731	
Unrestricted		92,414		471,858		564,272	
Total Net Position		395,689	_	1,626,314		2,022,003	
TOTAL LIABILITIES AND NET POSITION	\$	397,646	\$	1,987,006	\$	2,384,652	

### STATEMENT OF ACTIVITIES For The Year Ended December 31, 2017

		Program Revenues					Net (Expenses) Revenues and Changes in Net Position						
				Op	erating	C	apital	Primary Government					
		Charg	es for	Gra	ants and	Gra	ants and	Go	vernmental	Bus	iness-Type		
Functions/Programs	Expenses	Serv	rices	Cont	ributions	Cont	ributions	A	Activities		Activities		Total
GOVERNMENTAL ACTIVITIES:													
General Government	\$ 53,563	\$	2,045	\$	0	\$	0	\$	(51,518)	\$	0	\$	(51,518)
Public Safety	13,299	<b>T</b>	0	7	0	-	0	_	(13,299)	_	0	_	(13,299)
Public Works	12,403		0		6,417		0		(5,986)		0		(5,986)
Parks and Recreation	14,474		0		0		0		(14,474)		0		(14,474)
Total Governmental Activities	93,739		2,045		6,417		0		(85,277)		0	_	(85,277)
BUSINESS-TYPE ACTIVITIES:													
Water	50,461	10	08,017		0		0		0		57,556		57,556
Sewer	45,229	3	34,518		0		7,398		0		(3,313)		(3,313)
Refuse	27,061	2	22,329		0		0		0		(4,732)		(4,732)
Total Business-type Activities	122,751	16	64,864		0		0		0		49,511		49,511
Total Primary Government	\$ 216,490	\$ 16	56,909	\$	6,417	\$	0		(85,277)		49,511		(35,766)
	General Reven	ues:											
	Taxes:												
	Property Ta	xes, Levie	d for Ge	neral Pu	ırposes				49,153		0		49,153
	Franchise F	ees							2,426		0		2,426
	Intergovernme	ental							12,497		0		12,497
	Interest and Ir	nvestments	s Earning	gs					280		0		280
	Other								3,704		0		3,704
	Total Gen	eral Rever	nues						68,060		0		68,060
	Changes in Net	Position							(17,217)		49,511		32,294
	Net Position - Ja	anuary 1							412,906		1,576,803		1,989,709
	Net Position - D	December 3	31					\$	395,689	\$	1,626,314	\$	2,022,003

The Notes to the Financial Statements are an Integral Part of this Statement.

### BALANCE SHEET GOVERNMENTAL FUNDS December 31, 2017

	 General
ASSETS	
Cash and Cash Equivalents	\$ 93,099
Prepaid Expenses	384
Property Taxes Receivable	 889
TOTAL ASSETS	\$ 94,372
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCE	
Liabilities: Accounts Payable	\$ 1,958
Deferred Inflows of Resources: Unavailable Revenue - Delinquent Taxes	 575
Fund Balance:	
Nonspendable - Prepaid Expenses	384
Unassigned Total Fund Balance	 91,455
Total Fullu Datalice	 91,839
TOTAL LIABILITIES, DEFERRED INFLOWS OF	
RESOURCES AND FUND BALANCE	\$ 94,372

# RECONCILIATION OF THE BALANCE SHEET TO THE STATEMENT OF NET POSITION GOVERNMENTAL FUNDS

December 31, 2017

Total Fund Balances - Governmental Funds	\$ 91,839
Amounts reported for governmental activities in the Statement of Net Position are different because:	
Capital assets used in governmental activities are not financial resources and therefore are not reported as assets in governmental funds.	
Cost of Capital assets	406,577
Less: Accumulated depreciation	(103,303)
Certain receivables will be collected next year, but are not available soon enough to pay for the current period's expenditures and therefore are deferred in the funds.	
Delinquent property taxes	 575
Total Net Position - Governmental Activities	\$ 395,689

### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE GOVERNMENTAL FUNDS

For the Year Ended December 31, 2017

	General
Revenues:	
Property Taxes	\$ 48,965
Franchise Fees	2,426
Intergovernmental Revenue	18,914
Charges for Services	2,045
Other Income	3,704
Interest Income	280
Total Revenues	76,334
Expenditures:	
General Government	43,312
Public Safety	13,299
Public Works	12,403
Parks and Recreation	12,797
Total Expenditures	81,811
Change in Fund Balance	(5,477)
Fund Balance - January 1	97,316
Fund Balance - December 31	\$ 91,839

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE TO THE STATEMENT OF ACTIVITIES - GOVERNMENTAL FUNDS For the Year Ended December 31, 2017

Net Change in Fund Balances - Governmental Funds	\$ (5,477)
Amounts reported for governmental activities in the Statement of Activities are different because:	
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets are capitalized and allocated over their estimated useful lives and reported as depreciation expense.  Depreciation expense	(11,928)
Delinquent receivables will be collected next year, but are not available soon enough to pay for the current periods's expenditures and, therefore, are not reported as revenues in the Governmental funds.	
Delinquent property taxes	 188
Change in Net Position - Governmental Activities	\$ (17,217)

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - GENERAL FUND For the Year Ended December 31, 2017

	Original and Final Budget		Actual Amount		Over (Under) Budget	
Revenues:						
Property Taxes	\$	50,150	\$	48,965	\$	(1,185)
Franchise Fees		0		2,426		2,426
Intergovernmental Revenue		12,497		18,914		6,417
Charges for Services		1,500		2,045		545
Other Income		2,300		3,704		1,404
Interest Income		50		280		230
Total Revenues	_	66,497		76,334		9,837
Expenditures:						
General Government		25,654		43,312		17,658
Public Safety		40,971		13,299		(27,672)
Public Works		21,500		12,403		(9,097)
Parks and Recreation		8,950		12,797		3,847
Total Expenditures		97,075		81,811		(15,264)
Change in Fund Balance	\$	(30,578)		(5,477)	\$	25,101
Fund Balance - January 1				97,316		
Fund Balance - December 31			\$	91,839		

### STATEMENT OF NET POSITION PROPRIETARY FUNDS December 31, 2017

	Business-type Activities - Enterprise Funds					
	Water	Sewer	Refuse			
	Fund	Fund	Fund	Totals		
ASSETS						
Current Assets:						
Cash and Cash Equivalents	\$ 113,395	\$ 67,486	\$ 5,871	\$ 186,752		
Receivables:						
Accounts	8,350	1,749	1,136	11,235		
Special Assessments	0	1,764	0	1,764		
Due From Other Governments	0	3,301	0	3,301		
Prepaid Expenses	276	0	0	276		
Total Current Assets	122,021	74,300	7,007	203,328		
Noncurrent Assets:						
Distribution Systems	616,005	1,484,865	0	2,100,870		
Accumulated Depreciation	(321,723)	(275,460)	0	(597,183)		
Special Assessments	0	279,991	0	279,991		
Total Noncurrent Assets	294,282	1,489,396	0	1,783,678		
TOTAL ASSETS	\$ 416,303	\$ 1,563,696	\$ 7,007	\$ 1,987,006		
LIABILITIES AND NET POSITION						
Current Liabilities:						
Accounts Payable	\$ 5,159	\$ 3,350	\$ 2,307	\$ 10,816		
Interest Payable	101	544	0	645		
Current Portion of Long-term Debt	50,000	49,000	0	99,000		
Total Current Liabilities	55,260	52,894	2,307	110,461		
Noncurrent Liabilities:						
Bonds Payable - Less Current Portion	0	250,231	0	250,231		
Total Liabilities	55,260	303,125	2,307	360,692		
Net Position:						
Net Investment in Capital Assets	244,282	910,174	0	1,154,456		
Unrestricted	116,761	350,397	4,700	471,858		
Total Net Position	361,043	1,260,571	4,700	1,626,314		
TOTAL LIABILITIES AND NET POSITION	\$ 416,303	\$ 1,563,696	\$ 7,007	\$ 1,987,006		

# STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION PROPRIETARY FUNDS

For the Year Ended December 31, 2017

	Business-type Activities - Enterprise Funds						
	Water	Sewer	Refuse				
	Fund	Fund	Fund	Totals			
Operating Revenue:							
Charges for Services	\$ 21,563	\$ 34,518	\$ 22,329	\$ 78,410			
Operating Expenses:							
Wages	3,306	0	0	3,306			
Payroll Taxes	258	0	0	258			
Insurance	1,022	0	0	1,022			
Utilities	8,512	0	0	8,512			
Garbage Service	0	0	27,061	27,061			
Supplies	871	0	0	871			
Professional Fees	450	0	0	450			
Water Testing Fees	780	0	0	780			
Sewer Charges	0	20,149	0	20,149			
Repairs and Maintenance	14,029	0	0	14,029			
Depreciation	16,484	21,585	0	38,069			
Total Operating Expenses	45,712	41,734	27,061	114,507			
Income (Loss) From Operations	(24,149)	(7,216)	(4,732)	(36,097)			
Nonoperating Revenues (Expenses):							
Special Assessments	0	7,398	0	7,398			
Rental Income	86,454	0	0	86,454			
Interest Expense	(4,749)	(3,495)	0	(8,244)			
Total Nonoperating Revenues (Expenses)	81,705	3,903	0	85,608			
Change in Net Position	57,556	(3,313)	(4,732)	49,511			
Net Position - January 1	303,487	1,263,884	9,432	1,576,803			
Net Position - December 31	\$ 361,043	\$ 1,260,571	\$ 4,700	\$ 1,626,314			

# STATEMENT OF CASH FLOWS PROPRIETARY FUNDS

For The Year Ended December 31, 2017

	Business-type Activities - Enterprise Funds				
	Water	Sewer	Refuse		
	Fund	Fund	Fund	Totals	
CASH FLOWS FROM OPERATING ACTIVITIES					
Receipts From Customers and Users	\$ 22,778	\$ 32,003	\$ 22,920	\$ 77,701	
Payments to Suppliers	(22,008)	(43,436)	(27,147)	(92,591)	
Payments to Employees	(3,564)	0	0	(3,564)	
Other Receipts	86,454	0	0	86,454	
Net Cash Provided (Used) by Operating Activities	83,660	(11,433)	(4,227)	68,000	
CASH FLOWS FROM NONCAPITAL FINANCING					
ACTIVITIES:					
Change in Interfund Balances	65,398	65,400	0	130,798	
CASH FLOWS FROM CAPITAL AND RELATED					
FINANCING ACTIVITIES					
Principal Paid on Bonds	(50,000)	(80,930)	0	(130,930)	
Interest Paid on Bonds	(4,850)	(3,642)	0	(8,492)	
Special Assessments Received	0	61,613	0	61,613	
Net Cash Used by Capital and Related Financing Activities	(54,850)	(22,959)	0	(77,809)	
Net Change in Cash and Cash Equivalents	94,208	31,008	(4,227)	120,989	
Cash and Cash Equivalents - January 1	19,187	36,478	10,098	65,763	
Cash and Cash Equivalents - December 31	\$ 113,395	\$ 67,486	\$ 5,871	\$ 186,752	
Reconciliation of Operating Income to Net Cash Provided (Used) by Operating Activities:					
Operating Income (Loss)	\$ (24,149)	\$ (7,216)	\$ (4,732)	\$ (36,097)	
Adjustments to Reconcile Operating Income (Loss) to Net Cash Provided by Operating Activities:	, , ,			, , ,	
Other Receipts	86,454	0	0	86,454	
Depreciation Expense	16,484	21,585	0	38,069	
(Increase) Decrease in Accounts Receivable	1,215	786	591	2,592	
(Increase) Decrease in Due From Other Governments	0	(3,301)	0	(3,301)	
(Increase) Decrease in Prepaid Insurance	40	0	0	40	
Increase (Decrease) in Accounts Payable	3,616	(23,287)	(86)	(19,757)	
Net Cash Provided (Used) by Operating Activities	\$ 83,660	\$ (11,433)	\$ (4,227)	\$ 68,000	

### NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2017

### Note 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

### A. Reporting entity

The City of Skyline, Minnesota (the City) operates under the "Optional Plan A" form of government as defined in Minnesota statutes. Under this plan, the government of the City is directed by a City Council composed of an elected Mayor and four elected City Council Members. The City Council exercises legislative authority and determines all matters of policy. The City Council appoints personnel responsible for the proper administration of all affairs relating to the City.

The City has considered all potential units for which it is financially accountable, and other organizations for which the nature and significance of their relationship with the City are such that exclusion would cause the City's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board (GASB) has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body, and (1) the ability of the primary government to impose its will on that organization or (2) the potential for the organization to provide specific benefits to, or impose specific financial burdens on the primary government. As required by accounting principles generally accepted in the United States of America, these financial statements present the City and its component units, entities for which the City is considered to be financially accountable.

Component units for which the City has been determined to be financially accountable can be blended with the primary government or be included as a discrete presentation. Blended component units, although legally separate entities are in substance, part of the City's operations and so data from these units are combined with data of the City. Each discretely presented component unit, on the other hand, is reported in a separate column in the financial statements to emphasize it is legally from the City. Based on the foregoing criteria as of December 31, the City had no blended or discretely presented component units.

#### B. Government-wide and fund financial statements

The government-wide financial statements (i.e., the Statement of Net Position and the Statement of Activities) report information on all of the nonfiduciary activities of the City and its component units. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support. Likewise, the *primary government* is reported separately from certain legally separate *component units* for which the primary government is financially accountable.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segments are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. Interest on general long-term debt is considered an indirect expense and is reported separately in the Statement of Activities. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues. Internally dedicated revenues are reported as general revenues rather than as program revenues.

Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements. Aggregate information for the remaining nonmajor governmental funds is reported in a single column in the fund financial statements.

### NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2017

### Note 1 <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES</u>-(Continued)

### C. Measurement focus, basis of accounting and financial statement presentation

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the proprietary fund financial statements and the fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, franchise taxes, licenses and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when cash is received by the City.

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the year in which the resources are measurable and become available.

Non-exchange transactions, in which the City receives value without directly giving equal value in return, include property taxes, grants, entitlement and donations. On an accrual basis, revenue from property taxes is recognized in the year for which the tax is levied. Revenue from grants, entitlements and donations is recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the City must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the City on a reimbursement basis. On a modified accrual basis, revenue from non-exchange transactions must also be available before it can be recognized.

Unearned revenue arises when assets are recognized before revenue recognition criteria have been satisfied. Grants and entitlements received before eligibility requirements are met are also recorded as unearned revenue. On the modified accrual basis, receivables that will not be collected within the available period have also been reported as deferred inflows of resources in the fund financial statements.

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

### NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2017

### Note 1 <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES</u>-(Continued)

The City reports the following major governmental funds:

The *General fund* is the City's primary operating fund. It accounts for all financial resources of the City, except those required to be accounted for in another fund.

The City reports the following major proprietary funds:

The Water fund accounts for the costs associated with the City's water utility system and insures that user charges are sufficient to meet those costs.

The Sewer fund accounts for the costs associated with the City's sewer utility system and insures that user charges are sufficient to meet those costs.

The Refuse fund accounts for the costs associated with the City's refuse collection and insures that user charges are sufficient to meet those costs.

As a general rule, the effect of interfund activity has been eliminated from government-wide financial statements. Exceptions to this general rule are charges between the City's water and sewer functions and various other functions of the City. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Amounts reported as *program revenues* include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish *operating* revenues and expenses from *nonoperating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the City enterprise funds are charges to customers for sales and services. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources as they are needed.

### NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2017

### Note 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES-(Continued)

### D. Assets, deferred outflows of resources, liabilities, deferred inflows of resources, and net position/fund balance

### Deposits and investments

The City's cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition. Cash balances from all funds are pooled and invested, to the extent available, in certificates of deposit and other authorized investments. Earnings from such investments are allocated on the basis of applicable participation by each of the funds.

The City may also invest idle funds as authorized by Minnesota statutes, as follows:

- 1. Direct obligations or obligations guaranteed by the United States or its agencies.
- 2. Shares of investment companies registered under the Federal Investment Company Act of 1940 and received the highest credit rating, rated in one of the two highest rating categories by a statistical rating agency, and have a final maturity of thirteen months or less.
- 3. General obligations of a state or local government with taxing powers rated "A" or better; revenue obligations rated "AA" or better.
- 4. General obligations of the Minnesota Housing Finance Agency rated "A" or better.
- 5. Bankers' acceptances of United States banks eligible for purchase by the Federal Reserve System.
- 6. Commercial paper issued by United States banks corporations or their Canadian subsidiaries, of highest quality category by at least two nationally recognized rating agencies, and maturing in 270 days or less.
- 7. Repurchase or reverse repurchase agreements and securities lending agreements with financial institutions qualified as a "depository" by the government entity, with banks that are members of the Federal Reserve System with capitalization exceeding \$10,000,000, a primary reporting dealer in U.S. government securities to the Federal Reserve Bank of New York, or certain Minnesota securities broker-dealers.
- 8. Guaranteed Investment Contracts (GIC's) issued or guaranteed by a United States commercial bank, a domestic branch of a foreign bank, a United States insurance company, or its Canadian subsidiary, whose similar debt obligations were rated in one of the top two rating categories by a nationally recognized rating agency.

The City's investments are reported at their respective fair market values. The City has not adopted a formal investment policy.

### Property taxes

The City Council annually adopts a tax levy and certifies it to the County in December for collection in the following year. The County is responsible for collecting all property taxes for the City. These taxes attach an enforceable lien on taxable property within the City on January 1 and are payable by the property owners in two installments. The taxes are collected by the County Treasurer and tax settlements are made to the City during January, June and December each year.

Taxes payable on homestead property, as defined by Minnesota statutes, were partially reduced by a market value credit aid. The credit is paid to the City by the State in lieu of taxes levied against the homestead property. The State remits this credit in two equal installments in October and December each year.

### NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2017

### Note 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Delinquent taxes receivable include the past six years' uncollected taxes. Delinquent taxes have been offset by a deferred inflow of resources for delinquent taxes not received within 60 days after year end in the fund financial statements.

#### Accounts receivable

Accounts receivable include amounts billed for services provided before year end. Unbilled utility enterprise fund receivables are also included for services provided in 2017. The City annually certifies delinquent water and sewer accounts to the County for collection in the following year. Therefore, there has been no allowance for doubtful accounts established.

#### Special assessments

Special assessments represent the financing for public improvements paid for by benefiting property owners. These assessments are recorded as receivables upon certification to the County. Special assessments are recognized as revenue when they are received in cash or within 60 days after year end. All governmental special assessments receivable are offset by a deferred inflow of resources in the fund financial statements.

### Prepaid items

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items.

#### Interfund receivables and payables

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the non-current portion of interfund loans). Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

Advances between funds, as reported in the fund financial statements, are offset by a nonspendable fund balance account in applicable governmental funds to indicate that they are not available for appropriation and are not expendable available financial resources.

### Capital assets

Capital assets, which include property, plant, equipment and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items) are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the City as assets with an initial, individual cost of more than the thresholds below (amount not rounded) and an estimated useful life in excess of one year. For financial statement purposes only, a capitalization threshold is established for each capital asset category as follows:

Assets	Capitalization Threshold
Land improvements	\$ 10,000
Buildings and improvements	25,000
Infrastructure	100,000
Machinery and equipment	5,000

### NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2017

### Note 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES-(Continued)

As the City constructs or acquires capital assets each period, including infrastructure assets, they are capitalized and reported at historical cost. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed. The reported value excludes normal maintenance and repairs which are essentially amounts spent in relation to capital assets that do not increase the capacity or efficiency of the item or extend its useful life beyond the original estimate. In the case of donations the City values these capital assets at the estimated fair value of the item at the date of its donation.

Property, plant, and equipment of the City are depreciated using the straight line method over the following estimated useful lives:

Assets	Useful Lives in Years
Buildings and improvements	15 to 75
Infrastructure	20 to 60
Machinery and equipment	3 to 15

### Deferred outflows/inflows of resources

In addition to liabilities, the statement of financial position and fund financial statements will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time.

In addition to assets, the statement of financial position and fund financial statements will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of resources that is applicable to future reporting period(s) and so will not be recognized as an outflow of resources (expense) until that time.

### Long-term obligations

In the government-wide financial statements and proprietary fund types in the fund financial statements long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities or proprietary fund type statement of net position. Bond premiums and discounts are delayed and amortized over the life of the bonds using the straight line method. Bonds payable are reported net of the applicable bond premium or discount.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures

### NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2017

### Note 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES-(Continued)

### Net position

In the government-wide financial statements, net position represents the difference between assets and liabilities. Net position is displayed in three components:

- Net investment in capital assets Consists of capital assets, net of accumulated depreciation reduced by any
  outstanding debt attributable to acquire capital assets.
- b. Restricted net position Consist of net position balances restricted when there are limitations imposed on their use through external restrictions imposed by creditors, grantors, laws or regulations of other governments.
- Unrestricted net position All other net position balances that do not meet the definition of "restricted" or "net investment in capital assets".

#### Fund balance

In the fund financial statements, fund balance is divided into five classifications based primarily on the extent to which the City is bound to observe constraints imposed upon the use of resources reported in the governmental funds. These classifications are defined as follows:

Nonspendable - Amounts that cannot be spent because they are not in spendable form, such as prepaid items.

Restricted - Amounts related to externally imposed constraints established by creditors, grantors or contributors; or constraints imposed by state statutory provisions.

Committed - Amounts constrained for specific purposes that are internally imposed by formal action (resolution) of the City Council, which is the City's highest level of decision-making authority. Committed amounts cannot be used for any other purpose unless the City Council modifies or rescinds the commitment by resolution.

Assigned - Amounts constrained for specific purposes that are internally imposed. In governmental funds other than the General fund, assigned fund balance represents all remaining amounts that are not classified as nonspendable and are neither restricted nor committed. In the General fund, assigned amounts represent intended uses established by the City Council itself or by an official to which the governing body delegates the authority. The City Council has adopted a fund balance policy which delegates the authority to assign amounts for specific purposes to the City Clerk.

Unassigned - The residual classification for the General fund and also negative residual amounts in other funds.

The City considers restricted amounts to be spent first when both restricted and unrestricted fund balance is available. Additionally, the City would first use committed, then assigned, and lastly unassigned amounts of unrestricted fund balance when expenditures are made.

The City has formally adopted a fund balance policy for the General fund. The City's policy is to maintain a minimum unassigned fund balance of 20-25 percent of budgeted operating expenditures.

### NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2017

### Note 2 STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

### A. Budgetary information

Annual budgets are adopted on a basis consistent with accounting principles generally accepted in the United States of America for the General fund. All annual appropriations lapse at fiscal year-end. The City does not use encumbrance accounting.

On or before July 1 of each year, all departments of the City submit requests for appropriations to the City Clerk so that a budget may be prepared. Before September 15, the proposed budget is presented to the City Council for review. The City Council holds public hearings and a final budget is prepared and adopted in December.

The appropriated budget is prepared by fund, function and department. The City's department heads, with the approval of the City Clerk, may make transfers of appropriations within a department. Transfers of appropriations between departments require the approval of the City Council. The legal level of budgetary control is the department level. Budgeted amounts are as originally adopted or as amended by the City Council. There were no budget amendments during the year.

#### **B.** Excess of Expenditures over Appropriations

For the year ended December 31, 2017 the no fund had expenditures over appropriations.

### C. Deficit Fund Equity

There were no funds that had fund equity deficits at year end.

### Note 3 DETAILED NOTES ON ALL FUNDS

### A. Deposits and investments

### Deposits

Custodial credit risk for deposits and investments is the risk that in the event of a bank failure, the City's deposits and investments may not be returned or the City will not be able to recover collateral securities in the possession of an outside party. In accordance with Minnesota statutes and as authorized by the City Council, the City maintains deposits at those depository banks, all of which are members of the Federal Reserve System.

Minnesota statutes require that all City deposits be protected by insurance, surety bond or collateral. The market value of collateral pledged must equal 110 percent of the deposits not covered by insurance or bonds.

Authorized collateral in lieu of a corporate surety bond includes:

- United States government Treasury bills, Treasury notes, Treasury bonds;
- Issues of United States government agencies and instrumentalities as quoted by a recognized industry quotation service available to the government entity;
- General obligation securities of any state or local government with taxing powers which is rated "A" or better by a national bond rating service, or revenue obligation securities of any state or local government with taxing powers which is rated "AA" or better by a national bond rating service;
- General obligation securities of a local government with taxing powers may be pledged as collateral against funds deposited by that same local government entity;

### NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2017

### Note 3 <u>DETAILED NOTES ON ALL FUNDS</u> – (Continued)

- Irrevocable standby letters of credit issued by Federal Home Loan Banks to a municipality accompanied
  by written evidence that the bank's public debt is rated "AA" or better by Moody's Investors Service,
  Inc., or Standard & Poor's Corporation; and
- Time deposits that are fully insured by any federal agency

Minnesota statutes require that all collateral shall be placed in safekeeping in a restricted account at a Federal Reserve Bank, or in an account at a trust department of a commercial bank or other financial institution that is not owned or controlled by the financial institution furnishing the collateral. The selection should be approved by the government entity.

At December 31, 2017, the carrying amount of deposits was \$279,851 and the bank balance was \$282,211. The City's time deposits were covered by \$500,000 of federal depository insurance. The remaining balance was covered by collateral held by the City's agent in the City's name.

#### **Investments**

As of December 31, 2017, the City had no investments.

A reconciliation of cash and cash equivalents as shown on the statement of net position for the City follows:

	 vernmental Funds	Proprietary Funds		
Demand deposits	\$ (100,824)	\$	176,828	
Time deposits	 193,923		9,924	
Total cash and cash equivalents	\$ 93,099	\$	186,752	

## NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2017

### Note 3 <u>DETAILED NOTES ON ALL FUNDS</u> – (Continued)

### B. Capital assets

Capital asset activity for the City for the year ended December 31, 2017 was as follows:

	Ве	eginning					I	Ending
	I	Balance	In	creases	ases Decreases		E	Balance
Governmental activities								
Capital assets not being depreciated								
Land	\$	10,021	\$		\$		\$	10,021
Capital assets being depreciated								
Buildings and Improvements		313,463		-		-		313,463
Machinery and equipment		83,093						83,093
Total capital assets								
being depreciated		396,556						396,556
Less accumulated depreciation for								
Buildings and Improvements		(40,435)		(8,087)		_		(48,522)
Machinery and equipment		(50,939)		(3,842)				(54,781)
Total accumulated								
depreciation		(91,374)		(11,929)		-		(103,303)
Total capital assets								
being depreciated, net		305,182		(11,929)				293,253
Governmental activities								
capital assets, net	\$	315,203	\$	(11,929)	\$		\$	303,274

# NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2017

### Note 3 <u>DETAILED NOTES ON ALL FUNDS</u> – (Continued)

	Beginning	Ending		
	Balance	Increases	Decreases	Balance
Business-type activities				
Capital assets not being depreciated				
Land	\$ 15,000	\$ -	\$ -	\$ 15,000
Capital assets being depreciated				
Distribution system	2,071,390	-	-	2,071,390
Machinery and equipment	14,480			14,480
Total capital assets				
being depreciated	2,085,870			2,085,870
Less accumulated depreciation for				
Distribution system	(556,701)	(37,490)	-	(594,191)
Machinery and equipment	(2,413)	(579)		(2,992)
Total accumulated				
depreciation	(559,114)	(38,069)		(597,183)
Total capital assets				
being depreciated, net	1,526,756	(38,069)	-	1,488,687
		<u> </u>		
Business-type activities				
capital assets, net	\$ 1,541,756	\$ (38,069)	\$ -	\$ 1,503,687

Depreciation expense was charged to functions/programs of the City as follows:

Governmental activities	
General government	\$ 10,252
Parks and recreation	 1,677
Total depreciation expense - governmental activities	\$ 11,929
Business-type activities	
Water	\$ 16,484
Sewer	 21,585
Total depreciation expense - business-type activities	\$ 38,069

## NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2017

### Note 3 <u>DETAILED NOTES ON ALL FUNDS</u> – (Continued)

### C. Long-term debt

### General Obligation Revenue Bonds

The City issued general obligation revenue bonds where the government pledges income derived from the acquired or constructed assets to pay debt service requirements. A portion of the revenue bonds is paid by special assessments levied on benefiting property owners. The City is obligated to levy ad valorem taxes in the event that anticipated income from the acquired or constructed assets will not be sufficient to cover debt service requirements. Revenue Bonds currently outstanding are as follows:

	Authorized Interest		Issue	Maturity		alance at
Description	and Issued	Rate	Date	Date	Y	ear End
G.O. Refunding Revenue						
Bonds of 2004A	\$ 590,000	1.75 - 4.85%	7/1/04	12/1/18	\$	50,000
G.O. Revenue						
Note of 2004B	1,179,511	1.00%	8/5/04	8/20/24		299,231
Total general revenue bonds	8				\$	349,231

Annual debt service requirements to maturity for general obligation bonds are as follows:

Year Ending	1	Business-Type Activites								
December 31		Principal		Principal Interest		Principal Interest				Total
2018	\$	99,000	\$	5,417	\$		104,417			
2019		50,000		2,502			52,502			
2020		50,000		2,002			52,002			
2021		51,000		1,502			52,502			
2022		51,000		992			51,992			
2023		48,231		482			48,713			
Total	\$	349,231	\$	12,899	\$		362,128			

### Changes in long-term liabilities

During the year ended December 31, 2017, the following changes occurred in long-term liabilities.

Beginning					E	Ending	Due	Within		
	E	Balance		Increases Decreases		В	alance	One	e Year	
<b>Business-type activities</b>		_		_						_
GO revenue bonds	\$	480,161	\$	-	\$	(130,930)	\$	349,231	\$	99,000

## NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2017

### Note 3 <u>DETAILED NOTES ON ALL FUNDS</u> – (Continued)

### D. Net Position/Fund Balance

### Governmental Activities Net Position

Governmental activities net position reported on the government-wide statement of net position at December 31, 2017 includes the following:

### Net Investment in Capital Assets:

Land	\$ 10,021
Buildings and improvements	313,463
Machinery and equipment	83,094
Less: accumulated depreciation	 (103,303)
Total Net Investment in Capital Assets	303,275
Unrestricted	 92,414
Total Governmental Activities Net Position	\$ 395,689

### **Business-Type Activities Net Position**

Business-type activities net position reported on the government-wide statement of net position at December 31, 2017 includes the following:

### Net Investment in Capital Assets:

Land	\$ 15,000
Distribution system	2,071,390
Machinery and equipment	14,480
Less: accumulated depreciation	(597,183)
Less: related debt	 (349,231)
Total Net Investment in Capital Assets	1,154,456
Unrestricted	 471,858
Total Business-Type Activities Net Position	\$ 1,626,314

### NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2017

### Note 4 OTHER INFORMATION

### A. Risk management

The City is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters for which the City carries insurance. The City obtains insurance through participation in the League of Minnesota Cities Insurance Trust (LMCIT), which is a risk sharing pool with approximately 800 other governmental units. The City pays an annual premium to LMCIT for its workers compensation and property and casualty insurance. The LMCIT is self-sustaining through member premiums and will reinsure for claims above a prescribed dollar amount for each insurance event. Settled claims have not exceeded the City's coverage in any of the past three fiscal years.

Liabilities are reported when it is probable that a loss has occurred and the amount of the loss can be reasonably estimated. Liabilities, if any, include an amount for claims that have been incurred but not reported (IBNRs). The City's management is not aware of any incurred but not reported claims.

#### B. Legal debt margin

In accordance with Minnesota statutes, the City may not incur or be subject to net debt in excess of 3 percent of the market value of taxable property within the City. Net debt is payable solely from ad valorem taxes and therefore, excludes debt financed partially or entirely by special assessments, enterprise fund revenues, or tax increments. The City's has no debt outstanding subjected to this limit.

### C. Concentrations

The City receives a significant amount of its annual General fund revenues from the State of Minnesota from the Local Government Aid (LGA) program. The amount received in 2017 was \$12,497. This accounted for 16 percent of General fund revenues.



### BALANCE SHEET GENERAL FUND

December 31, 2017

(With Comparative Amounts for December 31, 2016)

	2017			2016
ASSETS				
Cash in Checking	\$	(100,824)	\$	0
4M Money Market		2		2
Wells Fargo MM Savings		193,921		229,110
Current Property Taxes Delinquent Property Taxes		314 575		331 387
Prepaid Expense		384		442
repaid Expense	-	304	-	442
TOTAL ASSETS	\$	94,372	\$	230,272
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCE				
Liabilities:				
Accrued Expenses	\$	1,958	\$	1,771
Due To Other Funds		0		130,798
Total Liabilities		1,958		132,569
Deferred Inflows of Resources:				
Unavailable Revenue - Delinquent Taxes		575		387
Fund Balance:				
Nonspendable - Prepaid Expenses		384		442
Unassigned		91,455		96,874
Total Fund Balance	_	91,839		97,316
TOTAL LIABILITIES, DEFERRED INFLOWS				
RESOURCES AND FUND BALANCE	\$	94,372	\$	230,272

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - GENERAL FUND

For the Year Ended December 31, 2017

(With Comparative Amounts for the Year Ended December 31, 2016)

Revenues:	2017 2017 (Under) Budget Actual Budget		2016 Actual	
Taxes:				
Franchise Fees	\$ 0	\$ 2,426	\$ 2,426	\$ 2,391
Property Taxes	50,150	48,965	(1,185)	54,027
Total Taxes	50,150	51,391	1,241	56,418
Total Taxes	30,130			
Intergovernmental Revenue:				
Local Governmental Aid	12,497	12,497	0	12,347
Small City Assistance	0	6,417	6,417	0
Total Intergovernmental Revenue	12,497	18,914	6,417	12,347
Charges for Services:				
City Hall Rent	1,500	2,045	545	1,961
Other Income:				
Miscellaneous Receipts	2,300	3,704	1,404	1,981
Interest Income	50	280_	230	59
Total Revenues	66,497	76,334	9,837	72,766
Expenditures:				
General Government:				
Wages	10,115	9,803	(312)	9,890
Payroll Taxes	757	750	(7)	757
Insurance	2,850	1,408	(1,442)	1,543
Clerk and Treasurer's Bond	200	200	0	200
Office Supplies	3,000	1,265	(1,735)	2,278
Supplies	284	69	(215)	347
Repair and Maintenance	0	2,434	2,434	285
Election Expense	0	100	100	1,261
Professional Fees	7,200	24,791	17,591	6,446
Telephone	1,248	1,283	35	1,130
Dues	0	1,209	1,209	1,215
Total General Government	25,654	43,312	17,658	25,352

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - GENERAL FUND

For the Year Ended December 31, 2017

(With Comparative Amounts for the Year Ended December 31, 2016)

Expenditures: (Continued)	2017 2017 Budget Actual		Over (Under) Budget		2016 Actual		
Public Safety:						_	
Utilities	\$	12,600	\$ 3,299	\$	(9,301)	\$	3,189
Supplies		0	0		(10.271)		58
Fire Protection Services		28,371	 10,000		(18,371)		10,000
Total Public Safety		40,971	 13,299		(27,672)		13,247
Streets:							
Supplies		1,500	0		(1,500)		471
Street Repairs		15,000	9,118		(5,882)		35,860
Snow Removal		5,000	3,285		(1,715)		2,201
Total Streets		21,500	12,403		(9,097)		38,532
Parks and Recreation:							
Supplies		2,550	4,185		1,635		1,024
**		2,330	3,102		3,102		2,800
Repairs and Maintenance		-					
Lawn Mowing		6,400	5,160		(1,240)		5,155
Weed Spraying		0	 350		350		765
Total Parks and Recreation		8,950	 12,797		3,847		9,744
Total Expenditures		97,075	 81,811		(15,264)	_	86,875
Excess of Revenue Over/(Under) Expenditures		(30,578)	(5,477)		25,101		(14,109)
Other Financing Source:							
Sale of Fixed Assets		0	 0		0		13,546
Change in Fund Balance	\$	(30,578)	(5,477)	\$	25,101		(563)
Fund Balance - January 1			 97,316				97,879
Fund Balance - December 31			\$ 91,839			\$	97,316

# STATEMENT OF NET POSITION WATER FUND

December 31, 2017

(With Comparative Amounts for December 31, 2016)

		2017		2016
ASSETS				
Current Assets:				
Cash and Cash Equivalents	\$	113,395	\$	19,187
Account Receivable		8,350		9,562
Prepaid Expenses		276		316
Due From Other Funds		0		65,398
Total Current Assets		122,021	_	94,463
Noncurrent Assets:				
Distribution Systems		616,005		616,005
Accumulated Depreciation		(321,723)		(305,239)
Total Noncurrent Assets	_	294,282		310,766
TOTAL ASSETS	\$	416,303	\$	405,229
LIABILITIES AND NET POSITION				
Current Liabilities:				
Accounts Payable	\$	5,159	\$	1,540
Interest Payable		101		202
Current Portion of Long-term Debt		50,000		50,000
Total Current Liabilities	_	55,260	_	51,742
Noncurrent Liabilities:				
Bonds Payable - Less Current Portion	_	0	_	50,000
Net Position:				
Net Investment in Capital Assets		244,282		210,766
Unrestricted		116,761		92,721
Total Net Position	_	361,043		303,487
TOTAL LIABILITIES AND NET POSITION	\$	416,303	\$	405,229

# STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION - BUDGET AND ACTUAL WATER FUND

For the Year Ended December 31, 2017 (With Comparative Amounts for the Year Ended December 31, 2016)

					Over				
		2017		2017	(	Under)		2016	
	I	Budget		Actual		Budget		Actual	
Operating Revenue:									
Water Fees	\$	17,475	\$	21,563	\$	4,088	\$	21,042	
Operating Expenses:									
Wages		3,704		3,306		(398)		3,337	
Payroll Taxes		0		258		258		255	
Supplies and Chemicals		0		871		871		1,198	
Insurance		0		1,022		1,022		1,138	
Utilities		1,800		8,512		6,712		8,521	
Professional Fees		0		450		450		5,170	
Repairs and Maintenance		6,900		14,029		7,129		21,853	
Water Testing Fees		800		780		(20)		780	
Depreciation		0		16,484		16,484		16,484	
Total Operating Expenses		13,204		45,712		32,508		58,736	
Loss from Operations		4,271		(24,149)		(28,420)		(37,694)	
Nonoperating Revenues (Expenses):									
Rental Income		93,965		86,454		(7,511)		91,982	
Interest Expense		0		(4,749)		(4,749)		(6,942)	
Total Nonoperating Revenues (Expenses)		93,965		81,705		(12,260)	_	85,040	
Change in Net Position	<u>\$</u>	98,236		57,556	\$	(40,680)		47,346	
Net Position - January 1				303,487				256,141	
Net Position - December 31			\$	361,043			\$	303,487	

# STATEMENT OF NET POSITION SEWER FUND

December 31, 2017

(With Comparative Amounts for December 31, 2016)

	2017	2016
ASSETS		
Current Assets:		
Cash and Cash Equivalents	\$ 67,486	\$ 36,478
Receivables:		
Accounts	1,749	2,536
Special Assessments	1,764	11,052
Due From Other Governments	3,301	0
Due From Other Funds	0	65,400
Total Current Assets	74,300	115,466
Noncurrent Assets:		
Distribution Systems	1,484,865	1,484,865
Accumulated Depreciation	(275,460)	
Special Assessments	279,991	324,918
Total Noncurrent Assets	1,489,396	1,555,908
TOTAL ASSETS	\$ 1,563,696	\$ 1,671,374
LIABILITIES AND NET POSITION		
Current Liabilities:		
Accounts Payable	\$ 3,350	\$ 26,637
Interest Payable	544	692
Current Portion of Long-term Debt	49,000	80,930
Total Current Liabilities	52,894	108,259
Noncurrent Liabilities:		
Bonds Payable - Less Current Portion	250,231	299,231
Net Position:		
Net Investment in Capital Assets	910,174	850,829
Unrestricted	350,397	413,055
Total Net Position	1,260,571	1,263,884
TOTAL LIABILITIES AND NET POSITION	\$ 1,563,696	\$ 1,671,374

# STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION - BUDGET AND ACTUAL SEWER FUND

For the Year Ended December 31, 2017 (With Comparative Amounts for the Year Ended December 31, 2016)

			Over	
	2017	2017	(Under)	2016
	Budget	Actual	Budget	Actual
Operating Revenue:				
Sewer Fees	\$ 27,375	\$ 34,518	\$ 7,143	\$ 31,464
Operating Expenses:				
Sewer Charges	28,300	20,149	(8,151)	25,947
Depreciation	0	21,585	21,585	21,585
Total Operating Expenses	28,300	41,734	13,434	47,532
Loss from Operations	(925)	(7,216)	(6,291)	(16,068)
Nonoperating Revenues (Expenses):				
Interest Expense	(107,652)	(3,495)	(104,157)	(4,239)
Special Assessments	60,000	7,398	(52,602)	14,464
Total Nonoperating Revenues (Expenses)	(47,652)	3,903	(51,555)	10,225
Change in Net Position	\$ (48,577)	(3,313)	\$ 45,264	(5,843)
Net Position - January 1		1,263,884		1,269,727
Net Position - December 31		\$ 1,260,571		\$ 1,263,884

# STATEMENT OF NET POSITION REFUSE FUND

December 31, 2017

(With Comparative Amounts for December 31, 2016)

ASSETS	 2017	 2016
Current Assets: Cash and Cash Equivalents Account Receivable	\$ 5,871 1,136	\$ 10,098 1,726
TOTAL ASSETS	\$ 7,007	\$ 11,824
LIABILITIES AND NET POSITION		
Current Liabilities: Accounts Payable	\$ 2,307	\$ 2,392
Net Position: Unrestricted	 4,700	 9,432
TOTAL LIABILITIES AND NET POSITION	\$ 7,007	\$ 11,824

# STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION - BUDGET AND ACTUAL REFUSE FUND

For the Year Ended December 31, 2017 (With Comparative Amounts for December 31, 2016)

		2017 Budget	2017 Actual		Over (Under) Budget		2016 Actual	
Operating Revenue: Charges for Services	\$	22,143	\$	22,329	\$	186	\$	20,929
Operating Expenses: Garbage Service		25,478		27,061		1,583		26,167
Change in Net Position	\$	(3,335)		(4,732)	\$	(1,397)		(5,238)
Net Position - January 1				9,432				14,670
Net Position - December 31			\$	4,700			\$	9,432





### Burkhardt & Burkhardt, Ltd.

Certified Public Accountants *Website:* www.bnbcpas.com

Annandale Office: 35 Oak Ave. N, P.O. Box N Annandale, MN 55302 P: 320.274.1040

Mankato Office:

F: 320.274.2260

430 S. Broad St., Ste. 100 Mankato, MN 56001 P: 507.387.1338 F: 507.387.5199

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### MINNESOTA LEGAL COMPLIANCE

Independent Auditor's Report

June 11, 2018

Honorable Mayor and Members of the City Council Skyline, Minnesota

We have audited, in accordance with auditing standards generally accepted in the United States of America, the financial statements of the governmental activities, business-type activities, and each major fund of the City of Skyline as of and for the year ended December 31, 2017, and the related notes to the financial statements, and have issued our report thereon dated June 11, 2018.

The *Minnesota Legal Compliance Audit Guide for Cities*, promulgated by the State Auditor pursuant to Minn. Stat. § 6.65, contains seven categories of compliance to be tested: contracting and bidding, deposits and investments, conflicts of interest, public indebtedness, claims and disbursements, miscellaneous provisions, and tax increment financing. Our audit considered all of the listed categories, except that we did not test for compliance with the provisions tax increment financing since the City has no tax increment districts.

In connection with our audit, nothing came to our attention that caused us to believe that the City of Skyline failed to comply with the provisions of the *Minnesota Legal Compliance Audit Guide for Cities*. However, our audit was not directed primarily toward obtaining knowledge of such noncompliance. Accordingly, had we performed additional procedures, other matters may have come to our attention regarding the City's noncompliance with the above referenced provisions.

This report is intended solely for the information and use of those charged with governance and management of the City of Skyline and the State Auditor and is not intended to be and should not be used by anyone other than these specified parties.

Burkhardt & Burkhardt, Ltd Certified Public Accountants

Randonalo & Burkhard, Ltd.

Mankato, Minnesota



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June 11, 2018

Honorable Mayor and Members of the City Council Skyline, Minnesota

In planning and performing our audit of the financial statements of the governmental activities, business-type activities and each major fund of the City of Skyline as of and for the year ended December 31, 2017, in accordance with auditing standards generally accepted in the United States of America, we considered the City of Skyline's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Skyline's internal control. Accordingly, we do not express an opinion on the effectiveness of the City of Skyline's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that were not identified. In addition, because of inherent limitations in internal control, including the possibility of management override of controls, misstatements due to error or fraud may occur and not be detected by such controls. However, as discussed below, we identified certain deficiencies in internal control that we consider to be significant deficiencies.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. We did not identify any deficiencies in internal control that we consider to be material weaknesses.

A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the following deficiencies in the City of Skyline's internal control to be significant deficiencies:

### **Financial Report Preparation**

CONDITION: We were requested to assist in drafting the audited financial statement and related footnote disclosures

as part of our regular audit services. Recent auditing standards require auditors to communicate this situation to the City Council as an internal control deficiency. Furthermore, based on recent auditing standards, it is our responsibility to inform you that this deficiency could result in a material misstatement to the financial statements that could have been prevented or detected by your

management. Essentially, the auditors cannot be part of your internal control process.

CRITERIA: Internal controls should be in place to provide reasonable assurance over financial reporting.



CAUSE: The City has informed us that they do not have an internal control policy in place over annual financial

reporting and that they do not have the necessary staff and expertise to prevent or detect a material

misstatement in the annual financial statements including footnote disclosures.

EFFECT: The potential exists that a material misstatement of the annual financial statements could occur and

that a material disclosure could be omitted from the financial statements and not be prevented by the

City's internal control.

RECOMMENDATION: The City should continue to evaluate their internal staff, expertise, and assigned duties to determine

if an internal control policy over financial reporting is beneficial.

**Segregation of Duties** 

CONDITION: During our audit we reviewed internal control procedures over receipts, disbursements, and payroll

and found the City to have limited segregation of duties in these areas.

CRITERIA: There are four general categories of duties: authorization, custody, record keeping, and reconciliation.

In an ideal system, different employees perform each of these four major functions. No one person

should have control over more than two of the four responsibilities.

CAUSE: As a result of the small staff, the City Treasurer controls and maintains the check stock. The Treasurer

also opens the mail, sets up and maintains vendors, approves vouchers for payment, prepares checks,

signs checks with the Mayor, and maintains the accounting records.

EFFECT: The existence of this limited segregation of duties increases the risk of fraud.

RECOMMENDATION: While we recognize staff is not large enough to eliminate this deficiency, we recommend that an

individual, separate from the Treasurer, review cancelled checks received with the bank statement and investigate; voided checks, inconsistent check sequence, and unusual payees. This individual should also review bank reconciliations for accuracy and timeliness of preparation. It is important that the

City Council is aware of this condition and monitor all financial information.

This communication is intended solely for the information and use of the City Council and management, of the City of Skyline and is not intended to be and should not be used by anyone other than these specified parties.

Burkhardt & Burkhardt, Ltd. Certified Public Accountants

Burkhardt & Burkhardt, Ltd.

Mankato, Minnesota